### Systems for interest and asset disclosure: GRECO's standards and practice

by Lioubov SAMOKHINA Senior Legal Adviser, GRECO

6 September 2018, Vienna UNODC, 9th Intergovernmental Working Group on Corruption Prevention





CONSEIL DE L'EUROPE

#### Systems for interest and asset disclosure

#### **Control questions:**

- □ What is the objective of your system for interest and asset disclosure?
- Does the design of your system correspond to the objective/s pursued?
- □ Are you achieving the objectives set for your system?
- □ What is the role/place of the system for interest and asset disclosure in your country's overall anti-corruption and integrity policies?





Key objectives of systems for interest and asset disclosure in GRECO member States:

- Transparency a cross-cutting objective
- I. Prevention of **conflicts of interest**
- II. Monitoring of **wealth variations** and identification of illicit enrichment
- III. Dual systems (I+II together) absolute majority!





GRECO's 4th Evaluation Round -Recommendations on systems for interest and asset disclosures

- Cover both periodic and *ad hoc* disclosure
- Principally target MPs but also judges and prosecutors
- **37%** of recommendations tackle inadequate interest and asset disclosure
- Every country received at least one recommendation on ways to better address conflicts of interest

CONSEIL DE L'EUROPE



### **GRECO's 4th Round Recommendations – Systems for interest and asset disclosures**

#### **Only for MPs:**

<u>Ad hoc/case by case</u> declaration of interests rarely specifically regulated or implemented in practice

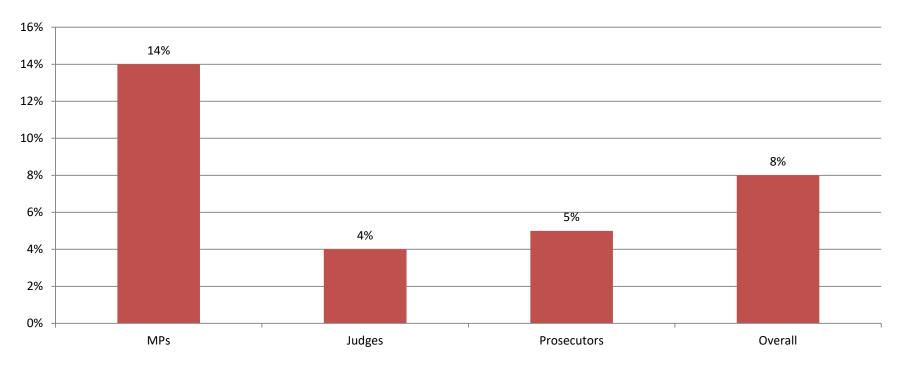
 54% of recommendations under «conflicts of interest» call for instituting *ad hoc* disclosure of private interests





### **GRECO – 4th Evaluation Round Distribution of recommendations**

Declaration of assets, income and liabilities

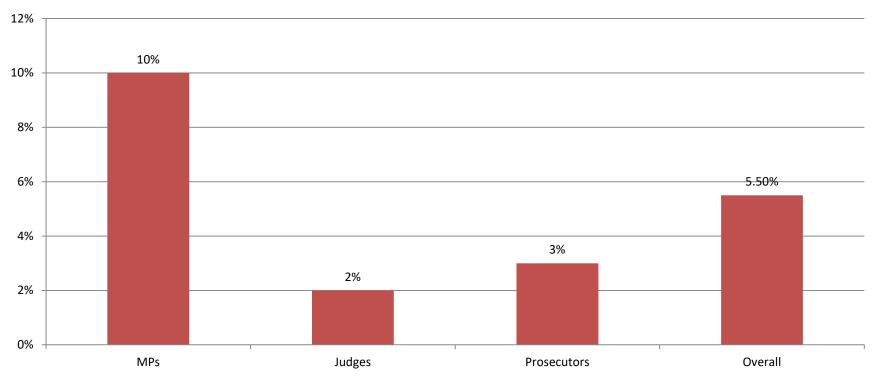


G R E C O Group of States against Corruption Groupe d'États contre la corruption COUNCIL OF EUROPE



### **GRECO – 4th Evaluation Round Distribution of recommendations**

**Conflicts of interest** 

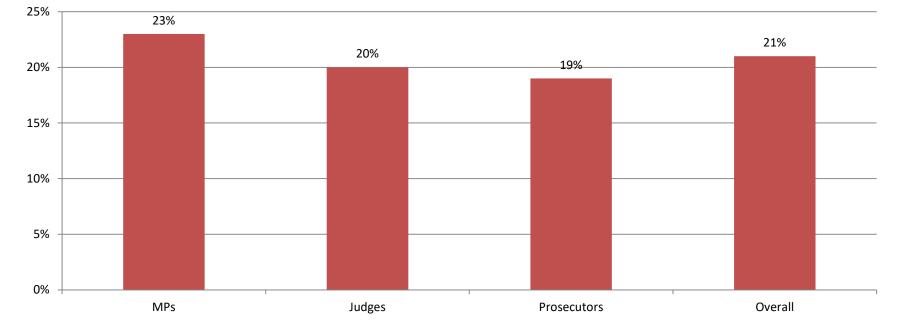


G R E C O Group of States against Corruption Groupe d'États contre la corruption COUNCIL OF EUROPE



### **GRECO – 4th Evaluation Round Distribution of recommendations**

Supervision and enforcement per category





COUNCIL OF EUROPE



#### A. The scope of disclosure

#### Material scope

- widening the *categories* of interests and increasing the level of detail reported on outside activities, positions, contractual relations and other business arrangements
- declaration of benefits, hospitality, sponsorship, travel paid by third parties
- regular disclosure of outside ties by MPs
- quantitative data on income, financial assets, liabilities
- lowering thresholds for reporting financial holdings such as stocks and shares





### A. The scope of disclosure

#### Personal scope

 include information on spouses/partners and dependent family members or close relatives of MPs, judges and prosecutors





#### **B.** Public access to declarations

- public accessibility <u>in practice</u> all obstacles to be removed
- contents of declarations to be made available on an official website, in a timely manner and for an adequate period of time





### C. Supervision and enforcement

- independence of oversight bodies to be strengthened
- clear mandate/powers and adequate resources to be provided for carrying out substantive checks, investigating irregularities, initiating proceedings
- effective, proportionate and dissuasive sanctions to be introduced
- > national inter-institutional co-operation to be reinforced





Systems for Interest and Asset Disclosure across GRECO membership (1)

Common trends identified:

- frequent legislative changes
- expansion of the "population" of declarants
- more refined disclosure forms
- what is "personal information"?
- e-declaration

### Systems for Interest and Asset Disclosure across GRECO membership (2)

Common trends identified:

- oversight bodies not reinforced in response to a widening of the material/personal scope of disclosure (budget/resources)
- scarce statistics on sanctions
- no systematic evaluation and impact assessment (even where the systems have existed for decades!)
- unclear impact within national anti-corruption policies
- low public trust in the system and information published

### Conclusion...

# (Arguably) greater transparency: objective attained!

- public officials' interests and assets have become more visible
- reporting requirements are better targetted
- accessible and timely publication assured thanks to e-declaration
- overall efficiency of the management of the systems has improved

### Conclusion... Better prevention of conflicts of interest? More successful identification of illicit enrichment?

Way forward:

- clearly define your objectives and reconfigure the system in alignment with the objectives
- focus on functions/sectors most exposed to corruption
- prioritise in-depth verification
- further simplify and streamline the reporting process
- obtain a comprehensive overview of a public official's interests and assets
- overcome fragmentation, avoid a silo mentality and promote holistic anti-corruption and integrity policies

#### (same for GRECO's 5th Eval Round)

## **Questions?**

# Thank you

#### lioubov.samokhina@coe.int





CONSEIL DE L'EUROPE